

#### SECOND SESSION — TWENTY-NINTH LEGISLATURE

of the

# Legislative Assembly of Saskatchewan

# VOTES AND PROCEEDINGS

No. 15

Tuesday, November 23, 2021

1:30 p.m.

**PRAYERS** 

#### **PRESENTING PETITIONS**

Petitions of citizens of the province of Saskatchewan were presented and laid upon the Table by the following members: Mowat, Young (Regina University), Bowes, Conway, Beck, Nippi-Albright, and Ritchie.

#### READING AND RECEIVING PETITIONS

According to order and pursuant to rule 16(7), petitions from residents of the province of Saskatchewan, requesting the following action, were read and received:

To restore direct rent payment for income support clients.

(Addendum to sessional paper no. 19)

To protect the boreal forest and reject the proposed Lambert Peat Moss development.

(Addendum to sessional paper no. 22)

#### INTRODUCTION OF BILLS / DÉPÔT DE PROJETS DE LOI

The following bills were introduced, read the first time, and ordered to be read a second time at the next sitting: Les projets de loi suivants sont reçus, lus une première fois, et la deuxième lecture en est fixée à la prochaine séance:

Bill No. 67 — The Emergency Planning Amendment Act, 2021 (No. 2)

(Hon. Mr. Wyant)

Bill No. 68 — The Enforcement of Maintenance Orders Amendment Act, 2021 Projet de loi nº 68 — Loi modificative de 2021 sur l'exécution des ordonnances alimentaires (Hon. Mr. / L'hon. M. Wyant)

Bill No. 69 — The Inter-jurisdictional Support Orders Amendment Act, 2021 Projet de loi nº 69 — Loi modificative de 2021 sur les ordonnances alimentaires interterritoriales (Hon. Mr. / L'hon. M. Wyant)

The minister, having acquainted the Assembly that His Honour the Lieutenant Governor, having been informed of the subject matter of the bill, recommends it to the consideration of the Assembly, the following bill was introduced, read the first time, and ordered to be read a second time at the next sitting:

Le ministre fait savoir à l'Assemblée que Son Honneur le Lieutenant-gouverneur, ayant été informée de l'objet du projet de loi, le recommande à la considération de l'Assemblée, le projet de loi suivant est présenté, lu une première fois, et la deuxième lecture en est fixée à la prochaine séance:

Bill No. 70 — The Legislative Assembly Amendment Act, 2021 Projet de loi nº 70 — Loi modificative de 2021 sur l'Assemblée legislative (Hon. Ms. / L'hon. Mme Tell)

# STATEMENT BY THE SPEAKER Ruling on a Point of Order (Royal Recommendation)

On November 22, 2021, the Government House Leader raised a point of order stating that Bill No. 606, *The Saskatchewan Employment (Paid Sick Days) Amendment Act, 2021* be struck from the Order Paper for lack of a royal recommendation. He cited rule 67 of the *Rules and Procedures of the Legislative Assembly of Saskatchewan* which states, in part, that any bill which proposes to impose any new or additional charge upon the public revenue or the people must first be recommended to the Assembly by the Lieutenant Governor prior to the motion for second reading.

Bill 606 was introduced by the Member for Saskatoon University on November 15, 2021. As is the case with every bill, Bill 606 was reviewed, in accordance with rule 67, for financial implications prior to the motion for second reading. As the bill was found to have no financial implications, the Member for Saskatoon University was allowed to move second reading on November 18.

In his point of order, the Government House Leader argues that Bill 606 would in fact require a significant expenditure of public funds, a fact he said was evident from the Member for Saskatoon University's second reading speech. He stated, on p. 1267 of *Hansard*, and I quote, "Allowing this bill to be called to a vote would set an alarming precedent that private members may introduce, speak to, and attempt to pass bills that require a royal recommendation." As such, I have undertaken to re-examine the provisions in the bill

to see if it would indeed create an obligation on the public purse through its implementation, as the Government House Leader contends.

The Opposition House Leader argues that no public spending is proposed in Bill 606, and she pointed out that other bills with similar provisions have been allowed to proceed through this Assembly without royal recommendation. She cited Bill 604, introduced by a private member in 2017, as an example. This bill, in fact, was reintroduced in 2018 and later voluntarily removed from the Order Paper on May 13, 2019 when a similar government bill, Bill No. 172, *The Saskatchewan Employment (Paid Interpersonal Violence and Sexual Violence Leave) Amendment Act, 2019* proceeded unanimously through all stages in a single day. All three of these bills proposed to allot five days' paid leave per year to employees experiencing interpersonal or sexual violence, but they were deemed not to impose new financial implications because public service employees were already entitled to paid pressing necessity leave under *The Public Service Regulations*.

In terms of any financial obligation imposed on the government through Bill 606, the statutory authority for expenditure of the funds in question already exists. The Public Service Commission currently has the ability to make regulations governing paid sick and special leave and other allowances for government employees under section 14(1)(d) of *The Public Service Act*, 1998.

The Government House Leader contends that Bill 606 requires a royal recommendation. On p. 1267 of *Hansard*, the Government House Leader argued that the Member for Saskatoon University ". . . plainly intends for the bill to compel the provincial government to fund paid sick leave through a variety of means, all of which would create a fiscal liability."

My role is to look at the bill's contents to determine whether the bill itself is in order. According to Erskine May, 24th ed., p 564, "The scope of a bill represents the reasonable limits of its collective purposes, as defined by its existing clauses and schedules." The clauses of this bill contain no provisions that, if passed, would require additional government spending.

Beauchesne's Parliamentary Rules and Forms, 6th ed., adds to this sentiment in paragraph 613:

A bill, which does not involve a direct expenditure but merely confers upon the government a power for the exercise of which public money will have to be voted by parliament, is not a money bill, and no Royal Recommendation is necessary as a precedent for its introduction.

After re-examining the bill, it is my conclusion that the bill creates no additional fiscal liability, even though the opposition may call on the government to go beyond the scope of its own bill. The opposition's role is to provide alternatives to the government through debate, whether that be in terms of policy or in terms of government spending. In no way is the government then obligated to act on the alternatives stated in debate here and elsewhere. The government is free to raise its concerns and further its own arguments through debate as to why the bill should be voted down.

The Speaker's concern is the content of the bill itself and not remarks made in debate.

I therefore find that Bill 606 is in order, and the Government House Leader's point of order is not well taken.

# STATEMENT BY THE SPEAKER Ruling on a Point of Order (Unparliamentary Language)

On Monday, November 22, 2021, the Opposition House Leader raised a point of order about comments made by the Member from Kindersley during Statements by Members. The Opposition House Leader indicated, "You can't do something indirectly that you can't do directly," and he asked the Member to withdraw and apologize. I have reviewed the record and I am now prepared to rule on the matter.

The statement in question can be found on page 1261 of *Hansard* where the Member from Kindersley stated, and I quote, ". . . that same member for Regina Elphinstone-Centre claimed that the oil sands are a bleeping nightmare."

The member indicated the adjective used before calling the oils sands a nightmare was unparliamentary but did not repeat it. In fact, the Member used the term "bleeping" instead of the actual word used in the quote, which would have been unparliamentary. Consequently there was no violation of rule 47(2)(1) by the Member from Kindersley because he refrained from the use of offensive language. Therefore, I find that this point of order is not well taken.

#### WRITTEN QUESTIONS

The order of the day being called for question no. 7, it was answered. (see appendix)

#### SECOND READINGS / DEUXIÈME LECTURE

#### Bill No. 63 — The Reviewable Transactions Act

Moved by the Hon. Mr. Wyant: That Bill No. 63 — The Reviewable Transactions Act be now read a second time.

A debate arising, it was on motion of Ms. Sarauer adjourned.

# Bill No. 64 — The Reviewable Transactions Consequential Amendments Act, 2021 Projet de loi nº 64 — Loi de 2021 corrélative de la loi intitulée The Reviewable Transactions Act

Moved by the Hon. Mr. Wyant: That Bill No. 64—The Reviewable Transactions Consequential Amendments Act, 2021 be now read a second time.

L'hon. M. Wyant propose: Que le projet de loi n° 64 — Loi de 2021 corrélative de la loi intitulée The Reviewable Transactions Act soit maintenant lu une deuxième fois.

A debate arising, it was on motion of Ms. Sarauer adjourned.

Il s'élève un débat et sur motion de Mme Sarauer, le débat est ajourné.

#### Bill No. 65 — The Provincial Court Amendment Act, 2021

The Hon. Mr. Wyant, a member of the Executive Council, having acquainted the Assembly that His Honour the Lieutenant Governor, having been informed of the subject matter of the bill, recommends it to the consideration of the Assembly, moved: That Bill No. 65 — The Provincial Court Amendment Act, 2021 be now read a second time.

A debate arising, it was on motion of Ms. Sarauer adjourned.

#### ADJOURNED DEBATES / DÉBATS AJOURNÉS

#### Bill No. 38 — The Seizure of Criminal Property Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 38 — The Seizure of Criminal Property Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Ritchie adjourned.

#### Bill No. 39 — The Queen's Printer's Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 39 — The Queen's Printer's Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Ritchie adjourned.

#### Bill No. 40 — The Trespass to Property Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 40 — The Trespass to Property Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Mowat adjourned.

# Bill No. 41 — The Legislation Amendment Act, 2021 Projet de loi nº 41 — Loi modificative de 2021 sur la legislation

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 41 — The Legislation Amendment Act, 2021 be now read a second time.

L'Assemblée reprend le débat ajourné sur la motion de l'hon. M. Wyant: Que le projet de loi n° 41 — Loi modificative de 2021 sur la législation soit maintenant lu une deuxième fois.

The debate continuing, it was on motion of Mr. Wotherspoon adjourned.

Le débat se poursuit et sur motion de M. Wotherspoon, il est ajourné.

#### Bill No. 42 — The Statute Law Amendment Act, 2021 (No. 2)

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 42 — The Statute Law Amendment Act, 2021 (No. 2) be now read a second time.

The debate continuing, it was on motion of Mr. Wotherspoon adjourned.

#### Bill No. 43 — The Royal Saskatchewan Museum Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Ms. Ross (Regina Rochdale): That Bill No. 43 — The Royal Saskatchewan Museum Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Mr. Wotherspoon adjourned.

# Bill No. 44 — The Corporation Capital Tax Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Ms. Harpauer: That Bill No. 44 — The Corporation Capital Tax Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Nippi-Albright adjourned.

#### Bill No. 45 — The Health Shared Services Saskatchewan (3sHealth) Act

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Merriman: That Bill No. 45 — The Health Shared Services Saskatchewan (3sHealth) Act be now read a second time.

The debate continuing, it was on motion of Ms. Nippi-Albright adjourned.

# Bill No. 46 — The Legal Aid Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 46 — The Legal Aid Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Nippi-Albright adjourned.

#### Bill No. 47 — The Highways and Transportation Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Bradshaw: That Bill No. 47 — The Highways and Transportation Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Beck adjourned.

#### Bill No. 49 — The Saskatchewan Gaming Corporation Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Morgan: That Bill No. 49 — The Saskatchewan Gaming Corporation Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Beck adjourned.

#### Bill No. 50 — The Traffic Safety Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Morgan: That Bill No. 50 — The Traffic Safety Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Ritchie adjourned.

# Bill No. 51 — The Privacy (Intimate Images – Additional Remedies) Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 51 — The Privacy (Intimate Images – Additional Remedies) Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Conway adjourned.

#### Bill No. 52 — The Automobile Accident Insurance Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Morgan: That Bill No. 52 — The Automobile Accident Insurance Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Conway adjourned.

#### Bill No. 53 — The Miscellaneous Statutes Repeal Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 53 — The Miscellaneous Statutes Repeal Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Young (Regina University) adjourned.

# Bill No. 54 — The Miscellaneous Statutes (Remote Witnessing) Amendment Act, 2021 Projet de loi nº 54 — Loi modificative diverse (attestation instrumentaire à distance) de 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 54 — The Miscellaneous Statutes (Remote Witnessing) Amendment Act, 2021 be now read a second time.

instrumentaire à distance) de 2021 soit maintenant lu une deuxième fois.

The debate continuing, it was on motion of Ms. Mowat adjourned.

Le débat se poursuit et sur motion de Mme Mowat, il est ajourné.

L'Assemblée reprend le débat ajourné sur la

motion de l'hon. M. Wyant: Que le projet de loi nº

54 — Loi modificative diverse (attestation

### Bill No. 55 — The Miscellaneous Statutes (Remote Witnessing) Amendment Act, 2021 (No. 2)

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 55 — The Miscellaneous Statutes (Remote Witnessing) Amendment Act, 2021 (No. 2) be now read a second time.

The debate continuing, it was on motion of Ms. Conway adjourned.

# Bill No. 56 — The Queen's Bench Amendment Act, 2021 Projet de loi nº 56 — Loi modificative de 2021 sur la Cour du Banc de la Reine

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 56 — The Queen's Bench Amendment Act, 2021 be now read a second time.

L'Assemblée reprend le débat ajourné sur la motion de l'hon. M. Wyant: Que le projet de loi n° 56 — Loi modificative de 2021 sur la Cour du Banc de la Reine soit maintenant lu une deuxième fois.

The debate continuing, it was on motion of Ms. Beck adjourned.

Le débat se poursuit et sur motion de Mme Beck, il est ajourné.

# Bill No. 57 — The Land Titles Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 57 — The Land Titles Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Mr. Love adjourned.

#### Bill No. 58 — The Securities Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 58 — The Securities Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Young (Regina University) adjourned.

#### Bill No. 59 — The Justices of the Peace Amendment Act, 2021 Projet de loi nº 59 — Loi modificative de 2021 sur les juges de paix

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Wyant: That Bill No. 59 — The Justices of the Peace Amendment Act, 2021 be now read a second time.

L'Assemblée reprend le débat ajourné sur la motion de l'hon. M. Wyant: Que le projet de loi n° 59 — Loi modificative de 2021 sur les juges de paix soit maintenant lu une deuxième fois.

The debate continuing, it was on motion of Ms. Young (Regina University) adjourned.

Le débat se poursuit et sur motion de Mme Young (Regina University), il est ajourné.

# Bill No. 60 — The Saskatchewan Employment Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Morgan: That Bill No. 60 — The Saskatchewan Employment Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Mr. Love adjourned.

#### Bill No. 61 — The Post-Secondary Education and Skills Training Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Makowsky: That Bill No. 61 — The Post-Secondary Education and Skills Training Act, 2021 be now read a second time.

The debate continuing, it was on motion of Ms. Young (Regina University) adjourned.

#### Bill No. 62 — The Dental Disciplines Amendment Act, 2021

The Assembly resumed the adjourned debate on the proposed motion of the Hon. Mr. Hindley: That Bill No. 62 — The Dental Disciplines Amendment Act, 2021 be now read a second time.

The debate continuing, it was on motion of Mr. Love adjourned.

On motion of the Hon. Mr. Harrison (Meadow Lake):

Ordered, That this Assembly do now adjourn.

The Assembly adjourned at 4:58 p.m. until Wednesday at 1:30 p.m.

Hon. Randy Weekes Speaker

# **QUESTIONS AND ANSWERS**

The following response to a written question was tabled by the government:

#### Question no. 7 (Ms. Wilson):

To the Minister of Health, for each month since January 2021 to present, (a) how many Saskatchewan people have had adverse reactions/events following immunizations, and (b) how many adverse reactions/events were reported as such?

#### Answer:

(a) As of November 13, 2021, 1,025 reportable adverse events have been submitted to the Ministry of Health following 1,773,034 doses of COVID-19 vaccines administered in Saskatchewan since December 2020.

Below are the number of adverse events per month:

January - 71

February - 49

March - 34

April - 76

May - 159

June - 171

July - 195

August - 74

September - 60

October - 95

November (as of 13th) - 41

(b) An Adverse Event Following Immunization (AEFI) is any untoward medical occurrence which follows immunization and which does not necessarily have a causal relationship with the administration of the vaccines. The AEFI may be any unfavourable or unintended sign, abnormal laboratory finding, symptom or disease. As per *The Communicable Disease Regulations*, an immunizer/healthcare professional informed of an AEFI must report it to local public health for review by a medical health officer (MHO).

The Ministry of Health posts a weekly COVID-19 vaccine adverse event report for the public which is submitted every Thursday on the Ministry's website.

The Public Health Agency of Canada also posts weekly detailed COVID-19 vaccine adverse events reports for the public on their website.

#### NOTICE OF MOTION FOR A SEVENTY-FIVE MINUTE DEBATE

On Thursday:

Mr. Love to move the following motion:

That the Assembly condemns the government for their failure to protect seniors throughout the COVID-19 pandemic in Saskatchewan.

# NOTICE OF PRIVATE MEMBERS' MOTIONS

On Thursday:

Mr. Domotor to move the following motion:

That this Assembly condemns the federal government's targeting of law-abiding firearm owners in recent regulatory changes and calls on the federal government to halt any proposed reduction of sentences for serious offences through the criminal code of Canada, as prescribed in Bill C-22 introduced to the House of Commons in 2021.

# NOTICE OF PRIORITY ITEMS

#### No. 1 (Government)

PRIVATE MEMBERS' MOTIONS

Mr. Domotor to move the following motion:

That this Assembly condemns the federal government's targeting of law-abiding firearm owners in recent regulatory changes and calls on the federal government to halt any proposed reduction of sentences for serious offences through the criminal code of Canada, as prescribed in Bill C-22 introduced to the House of Commons in 2021.

#### No. 2 (Opposition)

Not submitted — item of business determined pursuant to rule 24(4).

#### NOTICE OF WRITTEN QUESTIONS

The following question was given notice on day no. 11 and is to be answered by day no. 16:

#### Question no. 8 (Ms. Wilson):

To the Minister of Corrections, Policing and Public Safety, (a) what is the monthly cost of secure isolation sites for persons detained under *The Public Health Act*, (b) how many people have been issued a detention order, (c) how long have they been detained there, and (d) what is the monthly cost of the hiring of and recruitment of former police officers that help enforce COVID-19 public health rules?

The following questions were given notice on day no. 13 and are to be answered by day no. 18:

## Question no. 9 (Ms. Wilson):

To the Minister of Social Services, for each month since January 2020 to present, (a) how many children have been added to child protection services in need of protection from abuse, neglect, and interpersonal violence due to the COVID-19 pandemic, and (b) how many foster parents have been added to provide a safe, caring home on a long-term basis to vulnerable children?

#### Question no. 10 (Ms. Wilson):

To the Minister of Health, regarding the number of hospitalized inpatients, for each month since January 2020 to present, (a) how many received a first vaccine dose, and (b) how many received a second vaccine dose?

The following question was given notice on day no. 14 and is to be answered by day no. 19:

#### Question no. 11 (Ms. Wilson):

To the Minister of Saskatchewan Government Insurance, proof of vaccination or negative COVID-19 test for customers requiring road tests became effective October 25, 2021; for each month since October 25, 2021 to present, (a) how many first time customers were able to take a road test with full vaccination status, (b) how many first time customers showed a recent negative COVID-19 test result before a road test, and (c) how many customers were unable to provide proof of either?